



Flowing To The Future



Improving the North Branch
Watershed

The North Branch
TASK FORCE



FLOWING TO THE FUTURE

THE NORTH BRANCH TASK FORCE

1999

State of Maryland - Robert Bachman, Member and John Carey, Alternate

State of West Virginia - Steven Brown, Member and Pat Parks, Alternate

Allegany County Maryland - George H. Shoemaker, Member

Garrett County Maryland - Wendell Beitzel, Member

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Flowing to the Future

A Plan for Improving the North Branch Potomac River Watershed

Prepared by The North Branch Task Force

Adopted August 10, 1995

Revised January 9, 1998

Introduction

On December 2, 1993, Governor William Donald Schaefer of Maryland, Governor Gaston C. Caperton of West Virginia, and Chairperson Phyllis M. Cole of the Interstate Commission on the Potomac River Basin (ICPRB) entered into an agreement to form a task force for the improvement of water quality and recreational opportunities on the North Branch of the Potomac River. The Task Force includes representatives of state and local governments, the U.S. Army Corps of Engineers, the ICPRB, and the private sector.

The agreement that created the North Branch Task Force (Appendix 1) recognized the water quality and jurisdictional problems that have historically plagued the watershed. It also recognized that water quality has greatly improved because of the operations of Jennings Randolph Reservoir and the acid mine drainage mitigation efforts of both government and the mining industry. The agreement directed the task force to work toward resolving the remaining problems to create a substantial fishing and recreational industry in the watershed. This strategic plan is the next step in the process of achieving the extraordinary potential of this damaged but remarkable watershed.

Vision

The Task Force has a view of the North Branch watershed as it could be ten years hence. That vision is of a healthy watershed that supports a high-quality nationally-recognized trout fishery and provides diverse recreational opportunities to complement and sustain viable local economies. These added economic benefits need not replace or preclude those from traditional businesses. Rather, we believe that the watershed's natural resources can be managed for the benefit of and in harmony with the area's human resources.

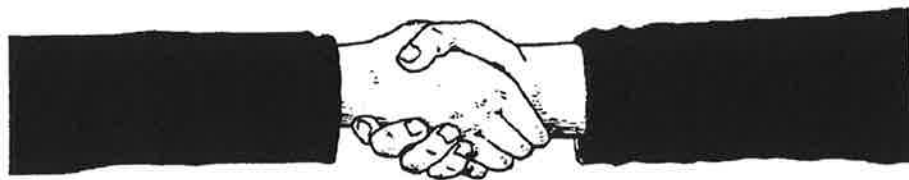
Realizing the Vision

A significant element in resource planning throughout the North Branch watershed is the operation of Jennings Randolph Reservoir. The reservoir was authorized for construction by Congress to serve flood control, water supply, water quality, and recreation needs. Water releases causing fluctuations in the lake level are part of the normal operating procedures for managing many

reservoirs in the region and must accordingly be taken into account when planning improvements in the watershed.

The North Branch Task Force is a vehicle to bring people together to consider the future of the watershed. The Task Force vision and work plan are to be implemented through the cooperation and coordination of federal, state, local, and private sector programs and projects. The North Branch Task Force Agreement did not vest the Task Force with its own implementation authority. Each of the Task Force members contributes certain statutory and functional responsibilities as well as specific expertise. The States of West Virginia and Maryland are primarily responsible for fish and wildlife management and many areas of environmental regulation and restoration, including abandoned mine drainage treatment and abatement. The U.S. Army Corps of Engineers has federal programmatic responsibility for wetlands regulation and site specific responsibility for projects relating to environmental restoration, flood management, deepwater navigation, and other projects as determined by Congress and the Administration. Local governments are responsible for land use planning, and economic as well as some recreational development. The ICPRB has multi-entity coordination and planning responsibilities for the entire Potomac River Basin. By providing a shared vision, promoting a shared commitment, and fostering coordinated implementation programs, the Task Force intends to accomplish its mission as set forth in the North Branch Potomac River Agreement. To that end, the Task Force has established several broad goals for the next decade, as well as measurable objectives and discrete action items designed to ensure progress is made toward those goals.

These goals and their associated objectives and action items were originally established by the Task Force in the August, 1995, *Flowing to the Future* restoration plan for the North Branch, Potomac River (please see Appendix II for a list of the 1995 Task Force members). This plan was adopted following a series of public meetings and reviews in each of the four counties in the upper North Branch watershed (Grant and Mineral Counties, West Virginia and Garrett and Allegany Counties, Maryland). The plan was revised in January of 1998. This revised document updates the original plan and adds status reports on each of the action items adopted in 1995. These status reports highlight the accomplishments of the Task Force and its member's to date, describes current activities, and indicates the work remaining to be done.



Goal 1. Improve the water quality in the watershed to develop and maintain a high quality, year-round trout fishery in the mainstem of the North Branch Potomac River.

Objective Increase the minimum pH of the North Branch mainstem at the outflow from Jennings Randolph Reservoir to 6.5 by 1996.

Status: Maintained at above pH 6.5 (the lowest during 1997 was 6.7 with a high pH of 7.3).

Action Items

Maintain the acid neutralization facilities at Kitzmiller, Lost Land Run, Gorman, and Laurel Run/Kempton as well as appropriate privately operated facilities.

Status: Being maintained, with one additional facility at Vindex. Funding for annual operation is expected to continue.

Establish a standing acid mine drainage work group composed of, as a minimum, representatives from the Maryland Division of Freshwater Fisheries, Maryland Bureau of Mines, West Virginia Wildlife Resources Section, West Virginia Division of Environmental Protection, U.S. Department of Interior Office of Surface Mining, private industry, and others as appropriate. This workgroup shall provide a continuing forum for the mitigation of acid mine drainage problems in the North Branch watershed, including the implementation of innovative technologies, acquisition of project funding, and periodic evaluations.

Status: Established and currently working.

By June 30, 1995, complete a study within the watershed to identify sources of acid mine drainage and the most feasible and effective methods of neutralizing acidity.

Status: In a cooperative effort between the West Virginia Division of Environmental Protection, Office of Abandoned Mine Lands and Reclamation, the Maryland Bureau of Mines, and the U.S. Office of Surface Mining a final feasibility report was published entitled "North Branch Potomac River Abandoned Mine Drainage Study." Also, the U.S. Army Corps of Engineers' Reconnaissance Study involved financial and staff support from the West Virginia Division of Environmental Protection, Office of Abandoned

Mine Lands and Reclamation through the Abandoned Mine Lands program and state's Special Reclamation program through the Maryland Bureau of Mines and the West Virginia Division of Natural Resources. Task Force members are participants in the current Feasibility Study and implementation process.

Install appropriate acid neutralization facilities and/or abatement measures in subwatersheds identified in the study.

Status: Ongoing. The West Virginia Office of Abandoned Mine Lands and Reclamation, the Maryland Bureau of Mines, the U.S. Department of Energy, and the U.S. Office of Surface Mining have completed projects within the watershed to improve water quality so as to provide diverse environmental and economic benefits. Furthermore, planning and design are ongoing within the watershed on other projects to continue the Task Force's vision. Lastly, an agreement has been signed between the Corps of Engineers', West Virginia Division of Environmental Protection, Office of Abandoned Mine Lands and Reclamation, West Virginia Division of Natural Resources, and the Maryland Bureau of Mines for the Upper North Branch River to conduct an Acid Mine Drainage Abatement Plan. The Task Force also recommends remining as an additional tool to abate acid mine problems from abandoned mines.

Continuously monitor and adjust the treatment rate of these facilities to achieve and maintain the pH objective.

Status: Ongoing.

Aggressively seek federal and other funding to establish a trust fund for the generation of annual revenues to operate these treatment facilities.

Status: Adequate funding achieved for the present time.

Objective Reduce the supersaturation of nitrogen gas in the outflow from Jennings Randolph Reservoir to eliminate the degradation of downstream fisheries and other aquatic life.

Action Items As part of the U.S. Army Corps of Engineers Feasibility Study and other efforts in the watershed, investigate the

factors contributing to the supersaturation problem and the feasibility and effectiveness of retrofitting Jennings Randolph Dam to remove excess nitrogen from the outflow.

Status: Advanced. The nitrogen gas supersaturation problem and potential solutions are being evaluated as part of an ongoing U.S. Army Corps of Engineers Section 1135 Feasibility Study for environmental restoration.

If feasible, secure federal funding for and retrofit the dam at Jennings Randolph Reservoir to eliminate excess nitrogen.

Status: Part of the work under the Section 1135 Study.

Objective Establish and implement acceptable standards to maintain aquatic habitat quality in the North Branch watershed.

Action Items Conduct a study to identify the instream flow needs necessary to enhance fisheries and other aquatic life below Jennings Randolph Reservoir.

Status: Completed.

Based on the results of the study, advise the U.S. Army Corps of Engineers and others as appropriate on instream flow needs to enhance fisheries and aquatic life downstream of the reservoir.

Status: Ongoing.

Ensure adequate regulatory control of water withdrawals from streams in the North Branch watershed to maintain the flows necessary for aquatic life to flourish.

Status: Ongoing.

Identify maximum acceptable levels of instream and inlake sedimentation.

Status: Ongoing.

Assess the watershed to identify the primary sources of instream sedimentation.

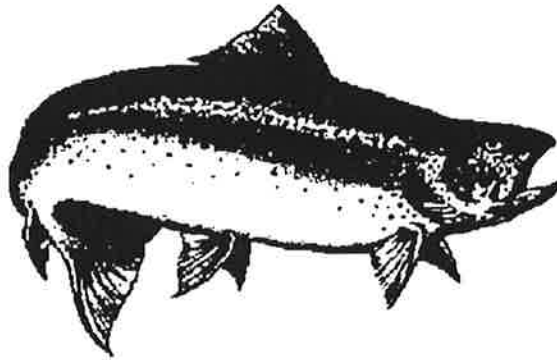
Status: Some work accomplished, but needs more research.

Develop, implement, and enforce best management practices and/or regulations for sedimentation emanating from logging, construction, mining, agricultural practices and other soil disturbance activities in the watershed.

Status: Ongoing.

Monitor the success of these regulatory sediment control activities.

Status: Ongoing.



Goal 2. Manage and protect the physical and biological environment within the North Branch watershed to provide high quality fish and wildlife habitat and scenic beauty.

Objective Inventory and archive baseline data on fish and wildlife habitat, land uses, land ownership, and human population density that will facilitate sound decision-making.

Action Items Collect inventory data on fish and wildlife habitats, land uses, land ownership, and human population in the watershed.

Status: Ongoing, some of this information is contained in the U.S. Corps of Engineers Reconnaissance and Feasibility Studies. More needs to be done.

Develop a Geographic Information System for the watershed to foster better informed and balanced decisions.

Status: Ongoing, with some layers available through the Maryland Bureau of Mines and Department of Natural Resources, the West Virginia University and the U.S. Army Corps of Engineers. Separate layers need to be compiled.

Objective If desired by local citizens, foster and support the development and implementation of comprehensive land use planning for the watershed.

Action Items Assess public sentiment regarding land use planning in the watershed.

Status: Ongoing. Mineral County, West Virginia and Garrett County Maryland have recently completed Comprehensive Master Plans.

Support county planning agencies with GIS and other decision-making tools.

Status: Definite need for more work to be done.

Objective Secure protection and management capability for fish and wildlife habitats and scenic areas inventoried as high priorities in the watershed.

Action Items Establish criteria to identify high-priority fish and wildlife habitats for potential public acquisition.

Status: Much has been accomplished as described below.

Encourage the states of West Virginia and Maryland to seek and make available within existing programs funding for public acquisition of high-priority fish and wildlife habitats in the watershed.

Status: States have been extremely receptive and have taken considerable steps in this regard, as described below.

Purchase or lease high-priority fish and wildlife habitats from willing sellers, particularly those bordering on the mainstem of the North Branch, for management by state fish and wildlife agencies.

Status: Much has been accomplished in this category. The creation of a system of public hunting, fishing, hiking and park lands along the North Branch. This system of over 5,718 newly acquired acres includes 803 acres in Maryland and 4,915 acres in West Virginia. Mineral County, in partnership with the USACOE and CSX railroad, has developed white water access and a trail along the West Virginia shoreline below the Jennings Randolph reservoir, from Barnum, W.V. to Bloomington, MD.. Whitewater recreational usage of the area has doubled since 1993. In addition, a \$5.2 million boat ramp was opened on the Maryland shoreline at the Jennings Randolph Reservoir in 1997. Work in this category is also ongoing.

Purchase conservation easements from willing sellers to protect high-priority habitats that cannot be acquired through fee simple purchase or lease.

Status: As above, also ongoing, with several potential parcels still needed.

Goal 3. Provide, enhance, and promote diverse recreational opportunities in the North Branch watershed.

Objective Develop and maintain a world-class, year-round trout fishery in the mainstem of the North Branch from its headwaters to its confluence with the Savage River.

Action Items Establish and maintain a standing fisheries work group composed of representatives from the Maryland Division of Freshwater Fisheries, the West Virginia Wildlife Resources Section, the U.S. Army Corps of Engineers, and angling public.

Status: Established and currently working.

Identify reaches and segment the management of the mainstem North Branch to provide diverse angling opportunities.

Status: Accomplished and ongoing. Currently there are approximately twenty-four and one-half miles of the mainstem managed for put and take trout fishing, six and one-half miles for delayed harvest trout fishing and there are two catch and release areas totalling four and one half miles. Delayed harvest and put and take areas receive 27,000 adult trout supplied by Maryland and West Virginia, with cooperation from the Mettiki Coal Corporation and the U.S. Corps of Engineers Jennings Randolph Lake Project. The catch and release area supports naturally reproducing populations of brown and brook trout and is stocked with fingerling cutthroat trout. A naturally occurring hybrid called a tiger trout has been collected. Up to fifty pounds of trout per acre have been recorded.

As water quality and fisheries are sufficiently improved, recognize and implement intensive management of the fishery through designation as a special management area.

Status: Accomplished and ongoing. A 1/2 mile section of the mainstem below the dam was opened as a catch and release trout area in 1997.

Annually monitor the health of the North Branch aquatic ecosystem with particular emphasis on its trout fishery.

Status: Performed annually as a focused part of state programs.

Objective Increase public access to a seasonally diverse array of wildlife-associated recreational opportunities.

Action Items Manage wildlife habitat on public lands in the watershed to emphasize both game and nongame species.

Status: Ongoing.

Maintain biologically appropriate hunting seasons for a diverse array of big and small game animals.

Status: Ongoing.

Establish two interpretive Watchable Wildlife Areas in the watershed.

Status: Area has been created in the Jennings Randolph Lake Project Area. More needs to be done.

Purchase or lease additional public lands from willing sellers, emphasizing lands bordering the mainstem North Branch.

Status: Ongoing.

Enhance public access to Jennings Randolph Reservoir and the mainstem river corridor, both above and below the reservoir.

Status: As above, a \$5.2 million boat ramp was opened on the Maryland shoreline at the Jennings Randolph Reservoir and a 1/2 mile section of the mainstem in the Project Area below the dam was opened as a catch and release trout area in 1997.

Support appropriate road improvements to the region to facilitate increased tourism.

Status: Ongoing, although there are significant needs for improvements in this area.

Objective By the year 2000, increase the recreational use of Jennings Randolph Reservoir by a minimum of 100 percent above current levels.

Action Items By 1996, complete a study to estimate current levels of recreational use on Jennings Randolph Reservoir accruing from boating, fishing, and other diverse sources; identify the factors limiting use; and provide recommendations to increase use by a minimum of 100 percent above current levels. The study should recognize the lake level fluctuations dictated by the reservoir's project purposes.

Status: Accomplished, in part, by the new US Corps of Engineers Master Plan for the Jennings Randolph Lake Project. Each year there has been steady growth in use of the facility, increasing by approximately 25% since 1995.

Implement the recommendations of the recreational use study of Jennings Randolph Reservoir.

Status: Ongoing.

Objective Maintain quality boating opportunities in the watershed.

Action Items Improve the condition and maintain the number of currently used boating access sites on the mainstem of the North Branch Potomac River.

Status: See above regarding the new boat ramp at the Jennings Randolph reservoir. Also there have been many improvements; parking lots, rest rooms, information kiosks, and access upgrades in the Barnum, West Virginia area. More work needs to be done regarding take-out access near Bloomington, Maryland.

Provide a program of whitewater boating that takes advantage of water releases.

Status: Done and ongoing. White water recreational use is estimated to have doubled since 1995.

Continue to provide public information on the timing of whitewater boating releases from Jennings Randolph Reservoir.

Status: Ongoing.

Conduct a study to determine the optimum level of boating opportunities compatible with the broad array of recreational opportunities within the watershed.

Status: Done in part by surveys on the Jennings Randolph Lake Project. Identified need to increase white water and recreational fishing access opportunities in the vicinity of Bloomington, Maryland.

Objective Increase efforts to promote the public recreational opportunities available in the watershed.

Action Items As water quality and fisheries are sufficiently improved, recognize and promote use of the fishery through designation as a special management area.

Status: Accomplished, in part, as described under Goal #3 above.

Seek opportunities to gain national exposure in the sporting and outdoor press for the watershed restoration initiative and the diverse recreational opportunities that are being developed.

Status: Ongoing, significant coverages have already occurred locally, regionally and nationally.

Through the Task Force, coordinate the production of a brochure, a videotape, and other promotional items featuring the restoration and enhancement of recreational opportunities in the watershed.

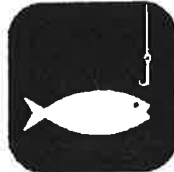
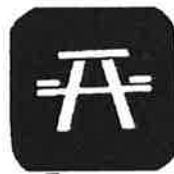
Status: A video taped feature was aired on Bud Ford's Fishing Adventures. Currently, Garrett County, Maryland is working on a brochure emphasizing fly fishing in the area.

Recommend the establishment of an interpretive facility at Jennings Randolph Reservoir featuring the historical and ongoing restoration of the watershed's resources and the recreational opportunities that they sustain.

Status: Work is currently in progress, expected to be finished next year (1999).

Coordinate with state and local tourism agencies to promote recreation in the watershed.

Status: Ongoing.



Goal 4. Increase the local economic benefits from recreational use of the watershed.

Objective Ensure that publicly accessible recreational opportunities in the watershed support local economies, initially contributing at least one half million dollars in retail expenditures annually to local economies.

Action Items Promote the concept that publicly-managed recreational opportunities are products to which the private sector can add value and thus market.

Status: Ongoing.

Through the Task Force, develop a standing marketing work group to identify opportunities and potential funding sources for local individuals and companies to market recreational activities in the watershed.

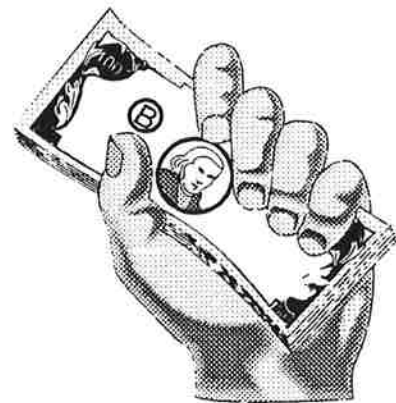
Status: Established and currently working.

Utilize the marketing work group to conduct a series of local public workshops on recreational marketing opportunities in the watershed.

Status: Ongoing.

Utilize small business development loans to provide adequate venture capital for new, recreationally-based, local businesses.

Status: Ongoing, much needs to be done.



Goal 5. Provide a continuing forum for a cooperative effort by government agencies and private entities to resolve conflicts and promote management synergy within the watershed.

Objective Maintain the North Branch Task Force for as long as is necessary to achieve the objectives of the establishing agreement and of this plan.

Action Items Convene quarterly task force meetings to evaluate progress toward plan objectives.

Status: Ongoing.

Annually review with the Governors of the respective states and the Chairman of the ICPRB the progress that has been made toward objectives and evaluate the desirability of continuing the Task Force.

Status: Annual reports provided to the Maryland and West Virginia Commissioners of the Interstate Commission on the Potomac River. Meetings with Governor Parris Glendening and Governor Cecil Underwood are pending.

Objective Increase the coordination efforts between the Task Force and other agencies and entities whose activities can potentially affect the fish and wildlife resources of the watershed and the recreational opportunities that those resources sustain.

Action Items Seek immediate Task Force representation in the ongoing U.S. Army Corps of Engineers study of environmental restoration needs and opportunities in the watershed.

Status: Done.

Seek passage of the Jennings Randolph Reservoir Project Compact to provide consistent enforcement of natural resource and boating laws and regulations in the reservoir area by Maryland, West Virginia, and the federal government.

Status: Done. Compact signed in 1996 (104th Congress, Public Law 104-176).

Coordinate with the ongoing U.S. Army Corps of Engineers reallocation study of the water storage in Jennings Randolph Reservoir.

Status: Discontinued.

Monitor efforts to implement the Tributary Strategy for Nutrient Reduction in the Upper Potomac River and coordinate with those efforts as necessary to achieve the goals of this plan.

Status: Ongoing.

Coordinate with efforts of federal and state agencies, private industry, and others as appropriate, to reduce acid mine drainage in the North Branch watershed.

Status: Ongoing.

Objective Maintain regular channels of communication between the Task Force and the public.

Action Items Develop a database of local organizations, groups, interested individuals and other parties.

Status: Completed in 1995, needs to be updated.

Initiate a semi-annual Task Force newsletter to be provided to interested public.

Status: Accomplished in part through periodical articles in the "Potomac Basin Reporter" newsletter of the Interstate Commission on the Potomac River Basin.

Conduct periodic open houses to meet informally with the Task Force members, stay abreast of Task Force plans and activities, and provide input on specific watershed proposals.

Status: Needs to be incorporated.

Develop a speakers list of Task Force members, local advocates, technical experts, and others to communicate the objectives of the Task Force to civic organizations, schools, chambers of commerce, sportsman's groups, conservation groups, and others.

Status: Currently performed on ad hoc basis by Task Force members and/or their staff.

Develop an outreach effort for the Task Force or its representatives to attend local county commission meetings and other functions as necessary to interface with the public.

Status: Ongoing to some degree, needs to be enhanced.

Establish a cooperative public education program with private sector representatives to explain how privately-owned resources are being managed compatibly with publicly-owned resources and to educate users about their responsibilities when on private land.

Status: Needs to be done.

Catalyze the establishment of a locally-driven watershed association to assist county governments in their planning efforts.

Status: Ongoing. Several new organizations have developed that help fill this need, such as the New Creek Watershed Association and the Canaan Valley Institute.



NORTH BRANCH POTOMAC RIVER WATER QUALITY AND RECREATION IMPROVEMENT AGREEMENT ~ 1993

WHEREAS, there is much to be proud of concerning the dramatic turnaround of the Potomac River, but its important tributary, the North Branch, still stands out as being far from attaining its biologic, economic and recreation potentials; and

WHEREAS, the North Branch of the Potomac River, the boundary between the states of Maryland and West Virginia, is an exceptionally beautiful tributary of the Potomac River flowing through picturesque, rugged terrain with steep-sided mountains, deep valleys and an abundance of natural and scenic areas; and

WHEREAS, the Jennings Randolph Lake Project, authorized by the U.S. Congress and constructed and managed by the Corps of Engineers, together with the acid mine abatement programs of both States, private industry's technology and improved environmental understanding have resulted in noticeably improved water quality such that trout, introduced into the river by Maryland and West Virginia, are again naturally reproducing in the river; and

WHEREAS, although fishing and other recreation opportunities already exist, a world-class recreation and fishing industry, providing a much needed economic boost to the region, could be created by a cooperative, coordinated program of federal, state, and local governments and the private sector; and

WHEREAS, public education and public participation can enhance and expedite the establishment of the recreation and fishing industry; and

WHEREAS, congressional support from West Virginia and Maryland signifies a national interest in the program;

NOW THEREFORE BE IT RESOLVED, that the undersigned direct the establishment of a task force representing Maryland and West Virginia, with appropriate local governments, the Corps of Engineers, the Interstate Commission on the Potomac River Basin, and the private sector to carry forward the following:

1. Create and oversee a program, from the headwaters of all tributaries to the North Branch of the Potomac River to its confluence with the Savage River, in support of
 - a. high quality trout fishing
 - b. active recreation, including hunting and white water activities, and
 - c. passive enjoyment of the surroundings' scenic beauty.
2. Organize and coordinate enforcement activities.
3. Discuss and resolve problems of inter-jurisdictional and interagency utilization of the resources.
4. Cooperate with other appropriate agencies on these matters.

BE IT FURTHER RESOLVED, that the undersigned direct the task force to develop a work plan for:

1. Improving water quality
2. Restoring biological integrity
3. Improving habitat quality
4. Maintaining the natural beauty, and
5. Involving the area's residents

And, BE IT FINALLY RESOLVED, that the undersigned direct the distribution of this agreement to appropriate governmental agencies with the responsibility to preserve, to protect, and to enhance the resources needed for the North Branch recreation and fishing industry.

THIS AGREEMENT SHALL TAKE EFFECT when attested to by all of the signatories and shall remain in force as long as necessary for the achievement of the goals identified herein, subject to an annual evaluation by the signatories.

THE STATE OF MARYLAND

By William Donald Schaefer
William Donald Schaefer, Governor

Date 12/2/92

THE STATE OF WEST VIRGINIA

By Gaston Caperton
Gaston Caperton, Governor

Date 12/2/92



THE INTERSTATE COMMISSION ON
THE POTOMAC RIVER BASIN

By Phyllis M. Cole
Phyllis M. Cole, Chairperson

Date 12/2/92



Appendix II

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Mineral County - Robert D. Harman and Scott F. Rotruck

U.S. Army Corps of Engineers - Noel E. Beegle

Interstate Commission on the Potomac River Basin - Herbert M. Sachs, Task Force Chair

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